

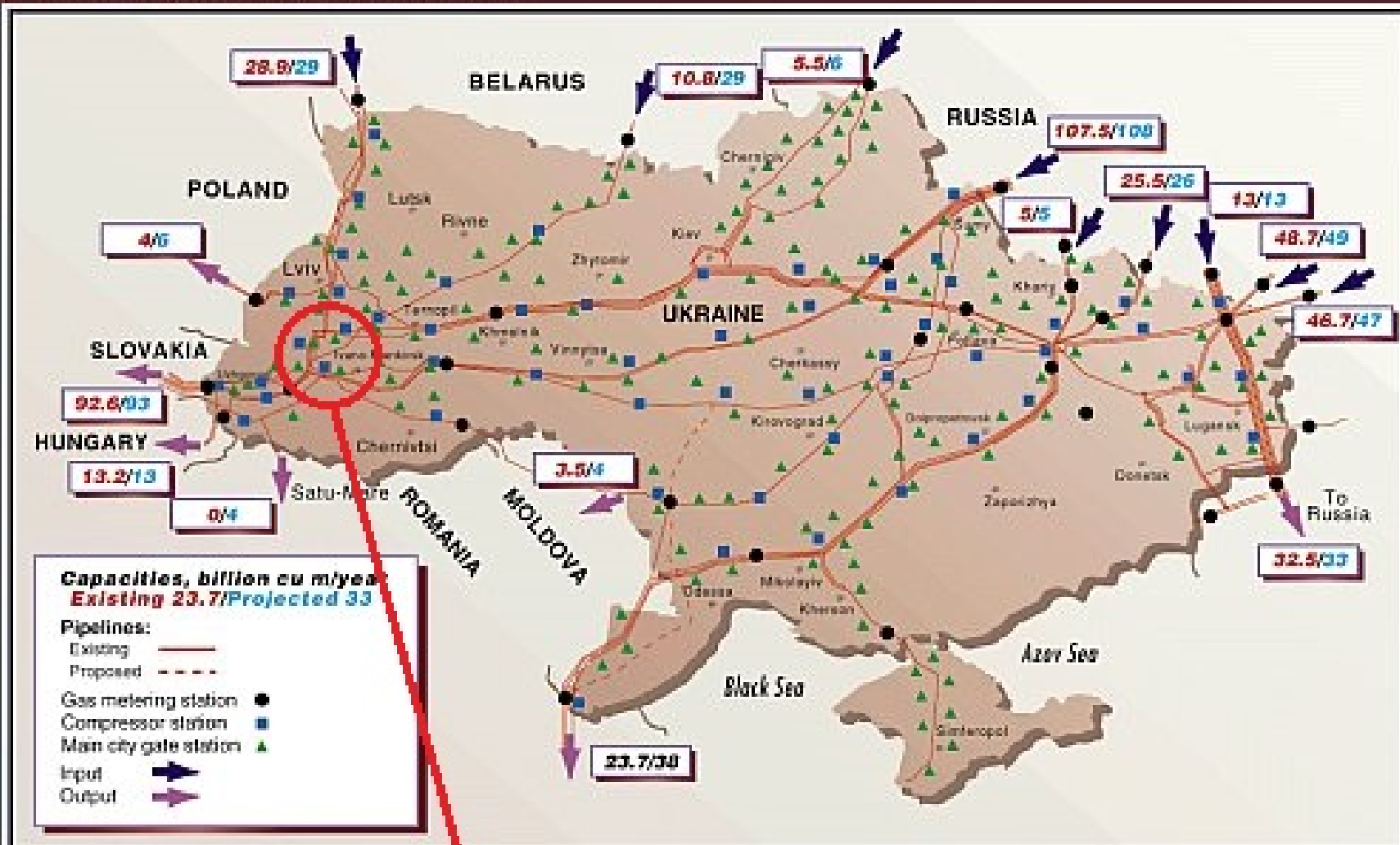
INTERNATIONAL PERSPECTIVES ON CYBERSECURITY: THRESHOLDS OF ENGAGEMENT

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RESEARCH CENTER



UKRAINE'S GASTRANSMISSION SYSTEM *



*Projected figures are estimates. Map does not show facilities such as underground storage, production, and gas processing plants.

001

Location of power system outage

Implications for Defenders

The remote cyber attacks directed against Ukraine's electricity infrastructure were bold and successful. The cyber operation was highly synchronized and the adversary was willing to maliciously operate a SCADA system to cause power outages, followed by destructive attacks to disable SCADA and communications to the field. The destructive element is the first time the world has seen this type of attack against OT systems in a nation's critical infrastructure. This is an escalation from past destructive attacks that impacted general-purpose computers and servers (e.g., Saudi Aramco, RasGas, Sands Casino, and Sony Pictures). Several lines were crossed in the conduct of these attacks as the targets can be described as solely civilian infrastructure. Historic attacks, such as Stuxnet, which included destruction of equipment in the OT environment, could be argued as being surgically targeted against a military target.

**E-ISAC ANALYSIS OF THE CYBER ATTACK ON THE
UKRAINIAN POWER GRID, March 2016**

- ▶ UNPRECEDENTED
- ▶ “KINETIC WAR” CONTEXT
- ▶ FORMALLY UNATTRIBUTED – RUSSIA?
- ▶ NO KNOWN UKRAINIAN RESPONSE – GERMANY TOO
- ▶ LEAVES US WITH NOW-FAMILIAR OPEN QUESTIONS....



**AN ACT OF
WAR B/W
STATES**

**ISSUE FOR
UN
COLLECTIVE
SECURITY
REGIME**

**CYBER
CRIME**

**BUSINESS
CONTINUITY
ISSUE**



ПРЕЗИДЕНТ УКРАЇНИ
ПЕТРО ПОРОШЕНКО
Офіційне інтернет-представництво

УКАЗ ПРЕЗИДЕНТА УКРАЇНИ №96/2016

Про рішення Ради національної безпеки і оборони України від 27 січня 2016 року "Про Стратегію кібербезпеки України"

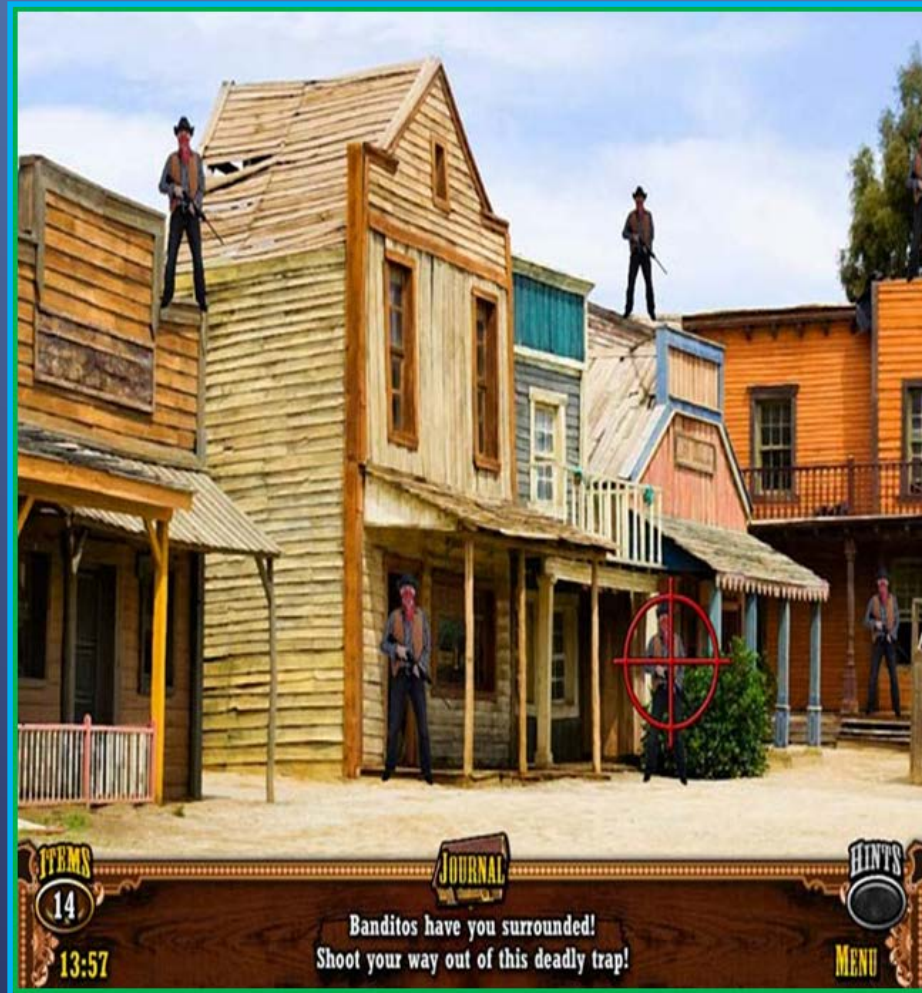
Відповідно до статті 107 Конституції України, частини другої статті 2 Закону України "Про основи національної безпеки України"

п о с т а н о в л я ю:

UKRAINIAN CYBER STRATEGY, MARCH 2016

"APPROVAL OF THE NEW STRATEGY IS INTENDED TO HELP AVOID REPETITION OF HACKER ATTACKS ON THE COUNTRY'S ENERGY FACILITIES, SIMILAR TO THOSE WHICH TOOK PLACE AT THE END OF LAST YEAR ON ...ONE OF THE LARGEST ENERGY PROVIDERS IN WESTERN UKRAINE WHICH RESULTED IN AN ENERGY BLOCKADE OF ...UKRAINIAN ELECTRICITY CONSUMERS."

**NATIONAL PERSPECTIVES
REFLECT PERCEIVED
VULNERABILITIES, SENSITIVITIES
AND PRIORITIES.**



THE NORM PROBLEM

THE TASK AT HAND:

SETTING CREDIBLE NORMATIVE
THRESHOLDS GLOBALLY

THAT INCORPORATE DIVERSE, SOMETIMES
OPPOSING, NATIONAL PERSPECTIVES

WHAT INTERNATIONAL LAW DOES FOR A LIVING

1

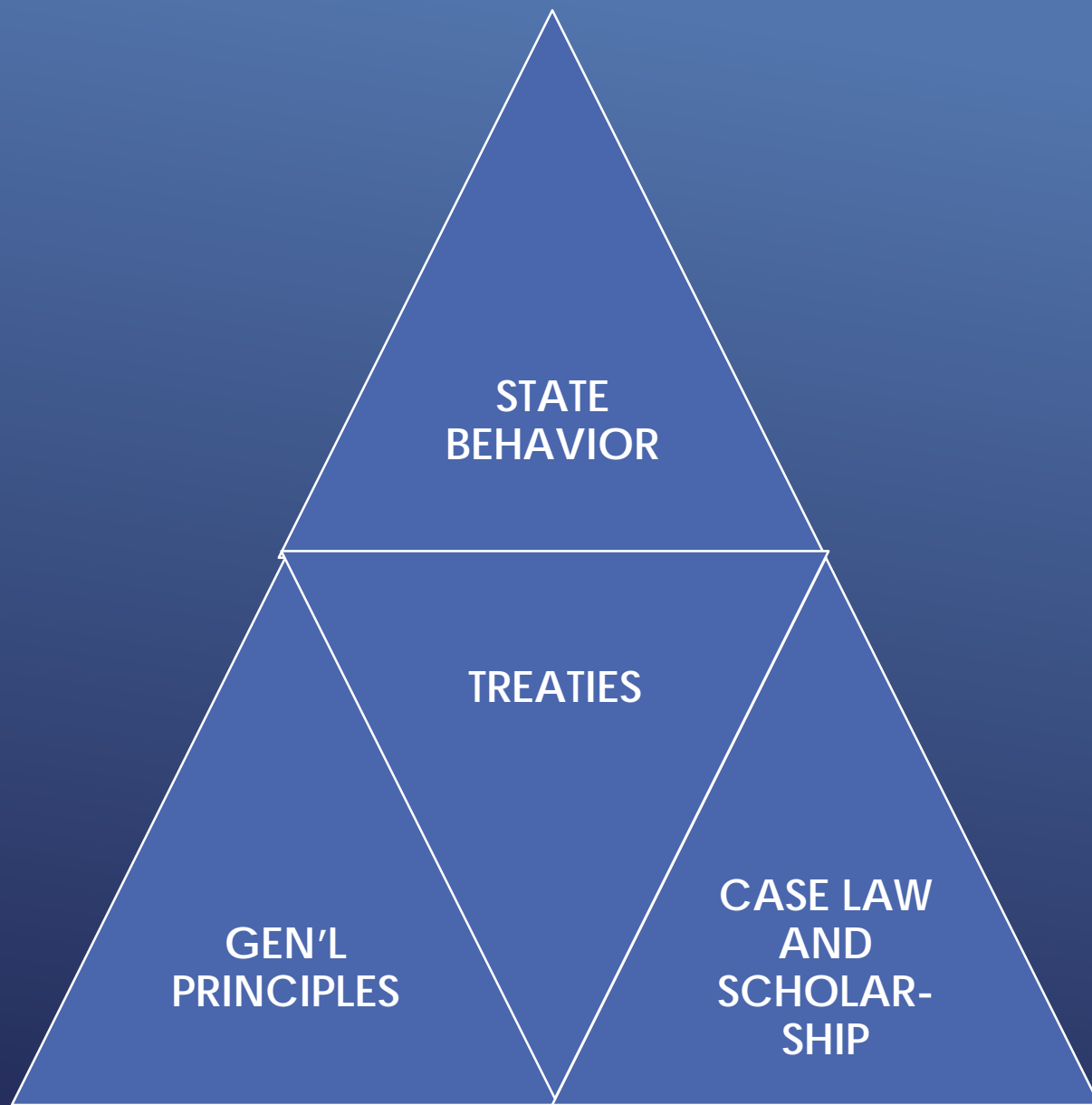
- TAKE INTO ACCOUNT NATIONS' CONCERNS

2

- NEGOTIATE CONCERNS AND INTERESTS and IDENTIFY THE "CUI BONO" ELEMENT

4

- BUILD ENFORCEMENT MECHANISMS



HOW DOES IL WORK?

▶ NOT PERFECT, BUT...

▶ IT'S AN IMPORTANT TOOL IN THE TOOLBOX

▶ INCENTIVIZES NORMATIVE BEHAVIOR OF STATES

▶ WHEN BAD ACTORS PERSIST, THERE ARE MECHANISMS IN PLACE TO SANCTION THEM

▶ IT'S INTEGRATED INTO AN INTERNATIONAL SYSTEM



AND IN
CYBERSPACE FOR
THE PAST FEW
YEARS

▶ PRECEDENTS: LAW OF THE SEA,
NUCLEAR, BIO-CHEM, OUTER SPACE

"The most successful tools the federal government has employed so far **have been legal ones** rather tit-for-tat counterattacks via cyberspace... we should expect to see more of the former."

--John Carlin, US Ass't Attorney-Gen'l for National Security, Aug. 1, 2016



CONVENTION ON
CYBERCRIME, 2001

2009-
2015

▶ UN
GGE

▶ OSCE CBMs

▶ EUROPOL
CYBERCRIME
CENTER

▶ TALLINN 1.0

2014

▶ AFRICAN
UNION
TREATY

▶ NATO
SUMMIT

▶ NET-
MUNDIAL

2015

▶ SCO CODE OF CONDUCT

▶ UN GGE

▶ G20 AND NATO
COMMUNIQUEES

▶ US-CHINA BILATERAL

▶ RUSSIA-CHINA BILATERAL

2016

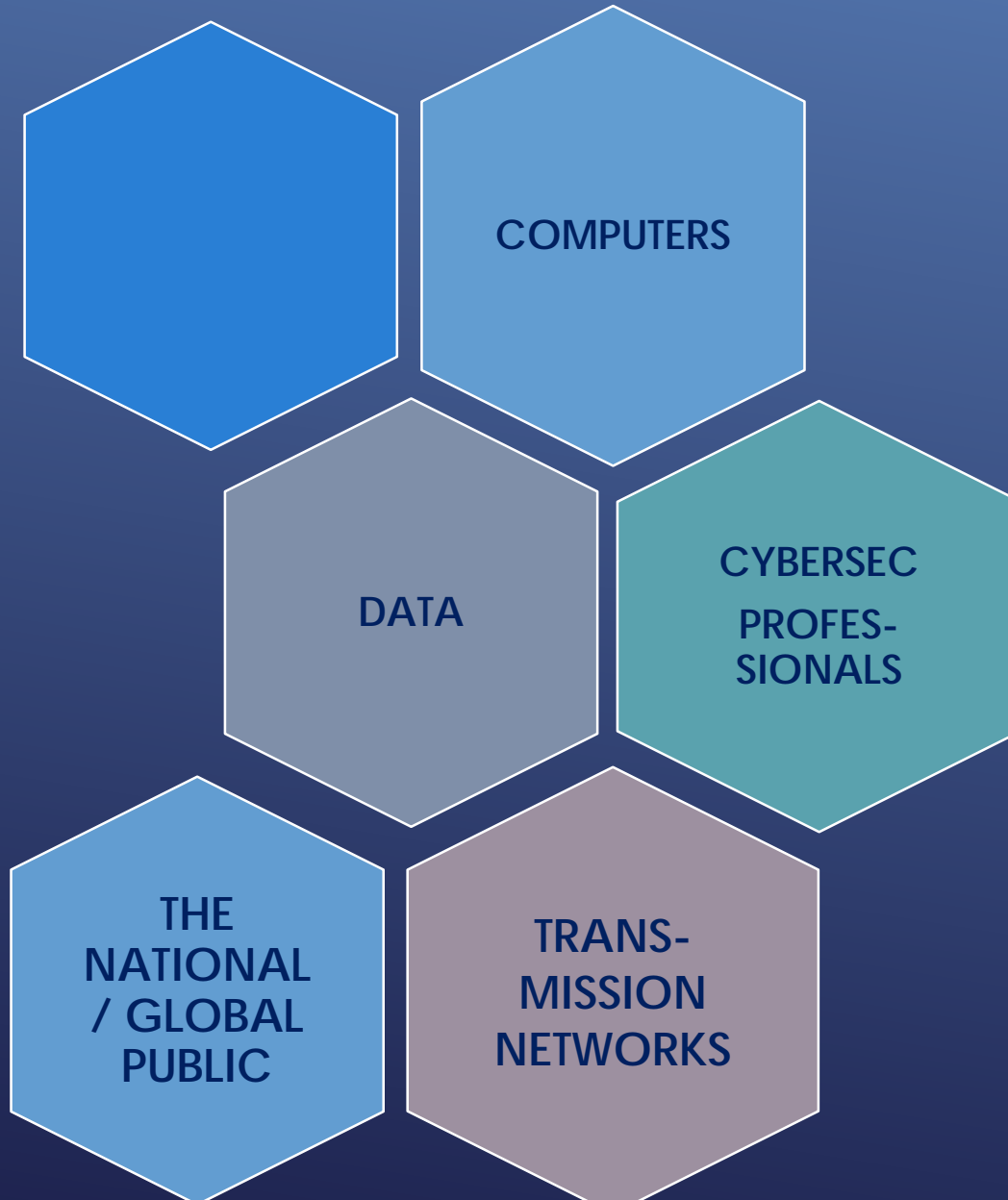
▶ G7

▶ NATO

▶ GGE

▶ TALLINN 2

CYBERSECURITY THREAT VECTORS





The White House
Office of the Press Secretary
For Immediate Release

Presidential Policy Directive -- United States Cyber Incident Coordination

Executive Order -- "Blocking the Property
of Certain Persons Engaging in Significant
Malicious Cyber-Enabled Activities"



"Estonia as a service"

Prime Minister's Office
National Cyber Bureau



משרד ראש הממשלה
מטה הסייבר הלאומי

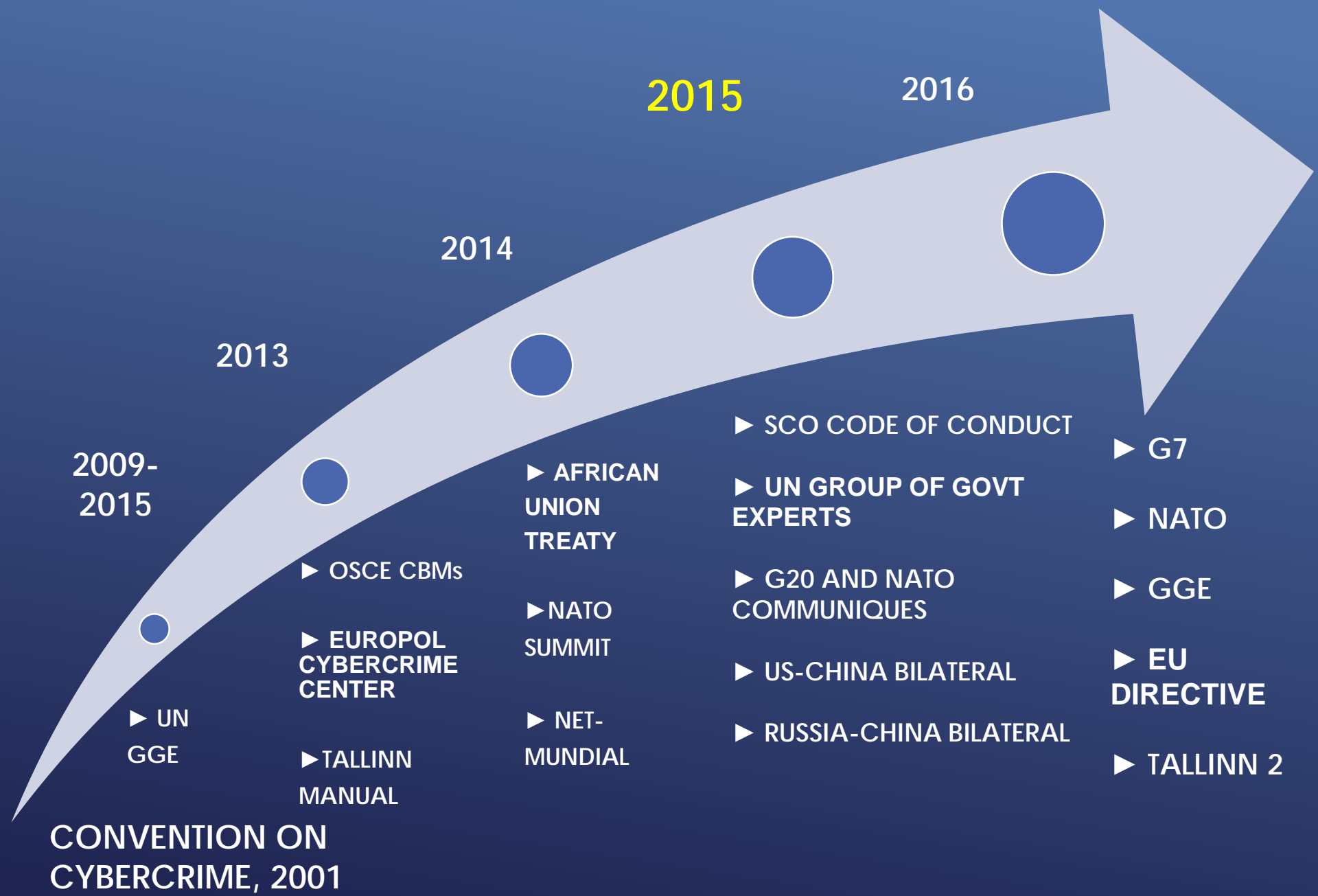
31 בדצמבר 2015
י"ט בטבת ה'תשע"ו



**DIFFERENT VULNERABILITIES >>
DIFFERENT FRAMING OF CYBER
SECURITY NORMS**



"CYBER CANTONIZATION" v. COORDINATED GLOBAL NORMS





General Assembly

Distr.: General

22 July 2015

Original: English

Seventieth session

Item 93 of the provisional agenda*

**Developments in the field of information and
telecommunications in the context of international security**

**Group of Governmental Experts on Developments in the
Field of Information and Telecommunications in the
Context of International Security**

BELARUS, BRAZIL, CHINA, COLOMBIA, EGYPT, ESTONIA, FRANCE, GERMANY,
GHANA, ISRAEL, JAPAN, KENYA, MALAYSIA, MEXICO, PAKISTAN, KOREA,
RUSSIA, SPAIN, UK, USA

Shanghai Cooperation Organization

The Shanghai Cooperation Organization (SCO) is a regional intergovernmental security alliance involving Russia, China and four Central Asian states



Milestones:

- **1996**
Foundation of the Shanghai Five, the SCO predecessor
- **1999**
Foundation of the Bishkek Group to counter border criminality
- **2001**
Uzbekistan joins SCO
- **June 15, 2001**
Shanghai Cooperation Organization Founding Declaration signed
- **2008**
Iran submits official application for full-right SCO membership



“INFORMATION SECURITY”

- CYBER CODE OF CONDUCT, 2015



“CREDIBLE DIGITAL SPACE”

“AFRICA’S KNOWLEDGE ECONOMY”

— CONVENTION ON CYBERSECURITY, 2014

- ▶ **INTERNATIONAL LAW APPLIES** TO CYBERSPACE
- ▶ INCLUDING **COLLECTIVE SECURITY**
- ▶ **STATE RESPONSIBILITY** OVER TERRITORIAL INFRASTRUCTURE
- ▶ **ENFORCEMENT** COOPERATION – CERTs, EUROPOL, INTERPOL

NORMATIVE OUTPUTS



TALLIN 2.0



**5th DOMAIN OF
WARFARE**

COMMERCE

**“CIVILIAN
CYBERSPACE”**

PILLAR I : CYBERSPACE AS THE 5TH DOMAIN OF WARFARE

- We affirm that international law, including the United Nations Charter, is applicable in cyberspace.
- We affirm that under some circumstances, cyber activities could amount to the use of force or an armed attack within the meaning of the United Nations Charter and customary international law. We also recognize that states may exercise their inherent right of individual or collective self-defense as recognized in Article 51 of the United Nations Charter and in accordance with international law, including international humanitarian law, in response to an armed attack through cyberspace.

G7 PRINCIPLES AND ACTIONS ON CYBER, 2016

-- CANADA, FRANCE, GERMANY, GB, ITALY, JAPAN, US

-- NATO, ARTICLE 5

ALL MEMBERS SHALL REFRAIN
...FROM THE THREAT OR USE OF
FORCE AGAINST THE TERRITORIAL
INTEGRITY OR POLITICAL
INDEPENDENCE OF ANY STATE...

UN 2(4)

NOTHING IN THE PRESENT CHARTER
SHALL IMPAIR THE INHERENT RIGHT OF
...**SELF-DEFENSE IF AN ARMED ATTACK
OCCURS** AGAINST A MEMBER OF THE
UN...

UN 51

"No state can be expected to await an initial attack which...may well destroy the state's capacity for further resistance and so jeopardize its very existence."

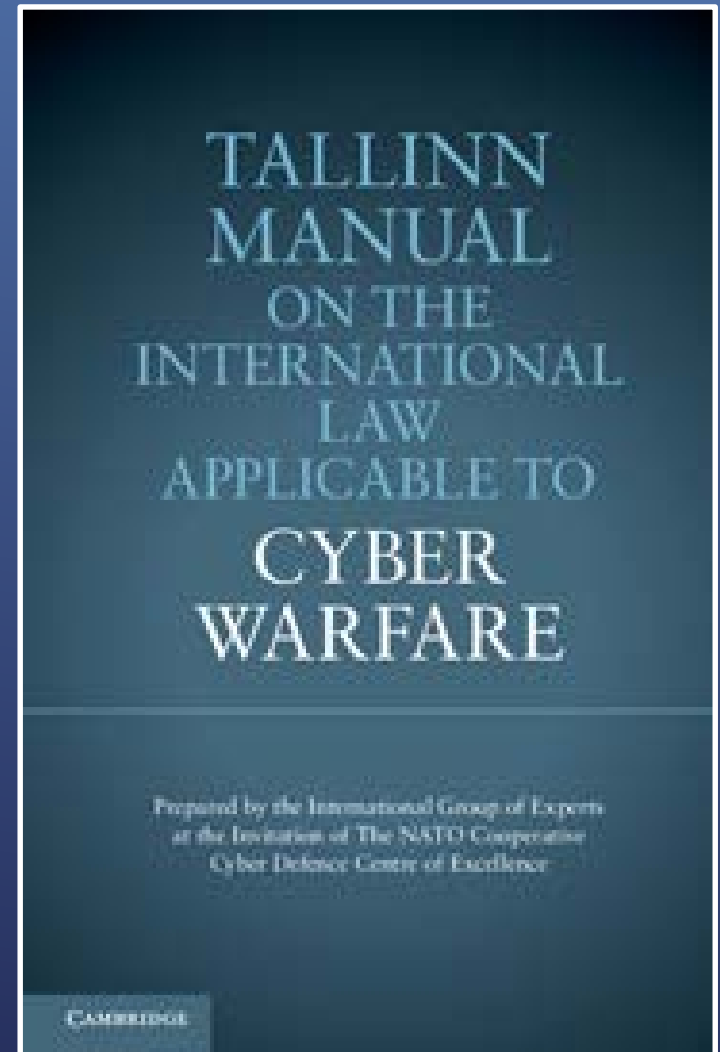
Derek Bowett, 1958



ANTICIPATORY / PRE-EMPTIVE
SELF-DEFENCE

2013

- ▶ NOT STATES (FOR GOOD REASON)
- ▶ LEADING EXPERT AUTHORITIES
- ▶ INTERNATIONAL LAW AND COLLECTIVE SECURITY APPLY
- ▶ STATES' DE FACTO ACKNOWLEDGEMENT



RULE 11: “USE OF FORCE”

A CYBER OPERATION CONSTITUTES A USE OF FORCE WHEN **ITS SCALE AND EFFECTS** ARE COMPARABLE TO NON-CYBER OPERATIONS RISING TO THE LEVEL OF A USE OF FORCE.

(ICJ NICARAGUA 1986)

RULE 30: "CYBER ATTACK"

A CYBER ATTACK IS A CYBER OPERATION,
WHETHER OFFENSIVE OR DEFENSIVE, THAT IS
REASONABLY EXPECTED TO CAUSE INJURY OR
DEATH TO PERSONS OR DAMAGE OR
DESTRUCTION TO **OBJECTS**.

"THE INTERVIEW" /
SONY DATA
BREACH, DECEMBER
2013



**STATES ARE MORE AND
MORE TRANSPARENT ABOUT
THEIR OFFICIAL POSITIONS
ON THE USE OF FORCE IN
CYBERSPACE**

“A SERIOUS, ORGANISED CYBER ATTACK ON **ESSENTIAL FUNCTIONS OF THE STATE** COULD CONCEIVABLY BE QUALIFIED AS AN ‘ARMED ATTACK’ WITHIN THE MEANING OF ARTICLE 51 ...IF IT COULD OR DID LEAD TO **SERIOUS DISRUPTION** OF THE FUNCTIONING OF THE STATE OR **SERIOUS AND LONG-LASTING CONSEQUENCES** FOR THE STABILITY OF THE STATE.”



PARLIAMENT, 2011

"THE US MILITARY MAY CONDUCT CYBER OPERATIONS **TO COUNTER AN IMMINENT OR ON-GOING ATTACK** AGAINST...US INTERESTS IN CYBERSPACE. THE PURPOSE OF SUCH A DEFENSIVE MEASURE IS TO BLUNT AN ATTACK AND **PREVENT THE DESTRUCTION OF PROPERTY OR THE LOSS OF LIFE.**"



DOD, 2015

(1)
INTERNATIONAL
LAW APPLIES

(2) "SCALE AND
EFFECTS TEST"
FOR SELF-
DEFENSE TO BE
JUSTIFIED

(3) SOME
DECLARATIONS-
TRANSPARENT
STATE PRACTICE
LACKING

SUMMARY OF PILLAR I : THE 5TH
DOMAIN OF WARFARE

PILLAR II : “CIVILIAN CYBERSPACE” SECURITY

States using Budapest Convention



Ratified/acceded: 39



Signed: 11



Invited to accede: 8



= 58

Other States with laws/draft laws largely
in line with Budapest Convention = 22



Further States drawing on Budapest
Convention for legislation = 45



2001 BUDAPEST CONVENTION ON CYBERCRIME

THE PARTIES SHALL AFFORD ONE ANOTHER
**MUTUAL ASSISTANCE TO THE WIDEST EXTENT
POSSIBLE** FOR THE PURPOSE OF INVESTIGATIONS
OR PROCEEDINGS CONCERNING CRIMINAL
OFFENCES RELATED TO COMPUTER SYSTEMS
AND DATA, OR FOR THE **COLLECTION OF
EVIDENCE IN ELECTRONIC FORM** OF A
CRIMINAL OFFENCE.

ART. 25

► INTERPOL

► EUROPOL

24/7 PoC
NETWORK MANDATED

► FBI

► SECTORAL (BANKS, FINANCE)

CYBER POLICING HAS GONE GLOBAL

**(1)
CYBERCRIME
CONVENTION
MANDATES
MUTUAL
ASSISTANCE**

**(2)
CYBERCRIME
DEFINITIONS**

**(3) REQUIRED
PoC ALERTS
+ POLICING**

**SUMMARY OF PILLAR II : "CIVILIAN
CYBERSPACE" SECURITY**

PILLAR III : CHANGING ROLE OF COMMERCIAL STAKEHOLDERS IN DETERMINING INTERNATIONAL NORMS



**STAKEHOLDERS HAVE CHANGED AT
THE GLOBAL LEVEL**

From Articulation to Implementation:

Enabling progress on cybersecurity norms



CHANGING AND UNPRECEDENTED ROLES FOR TRANSNATIONAL COMMERCIAL ENTITIES

INDUSTRY MUST ALSO HAVE AN AVENUE TO
CONTRIBUTE TO **NORMS**
IMPLEMENTATION...INDUSTRY OFTEN HAS
TECHNICAL INFORMATION THAT CAN IMPROVE
THE THRESHOLD DETERMINATION OF WHETHER
AN ATTACK WAS LAUNCHED BY A NATION-
STATE.

...INDUSTRY IS OFTEN **BEST** POSITIONED TO
IDENTIFY THE KEY LESSONS FROM NATION-STATE
ATTACKS...



**(1) GLOBAL
STAKEHOLDERS
ARE CHANGING**

**(2)
TRANSNATIONAL
INFLUENCE OF
COMMERCE IS
UNPRECEDENTED**

**(3) ROLE IN
POLICY AND
LAWMAKING -
TBD**

**SUMMARY OF PILLAR III :
CHANGING ROLE FOR
COMMERCIAL STAKEHOLDERS**

SUMMING UP: TRENDS AND OUTCOMES

THE TASK AT HAND

TO SET

**CREDIBLE NORMATIVE THRESHOLDS
GLOBALLY**

THAT INCORPORATE DIVERSE, SOMETIMES
OPPOSING, NATIONAL PERSPECTIVES

**5th DOMAIN OF
WARFARE**

**COLLECTIVE
SECURITY
NORMS APPLY**

**LACK OF
TRANSPARENCY**

COMMERCE

**NEW ROLE FOR
TRANSNATIONAL
CORPORATIONS**

TBD

**"CIVILIAN
CYBERSPACE"**

**50+ STATES
HAVE AGREED
ON CRIME
DEFINITIONS +
PoC**

ENFORCEMENT

DE-SILO



INTEGRATE INTO OTHER AREAS OF INT'L LAW



3 CRITICAL CHALLENGES

- CYBERTERRORISM
- INFRASTRUCTURE PROTECTION
- WHAT IS DATA?

COORDINATED GLOBAL NORMS – THE WAYS AHEAD

THANK YOU.

deborah@cyberregstrategies.com

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01100111 01110011 01110100 01110010 01100001 01110100 01100101 01100111 01101001 01100101 01110011 00101110 01100011 01101111 01101101

DE-SILO



INTEGRATE INTO OTHER
AREAS OF INT'L LAW



3 CRITICAL CHALLENGES

- CYBERTERRORISM
- INFRASTRUCTURE PROTECTION
- DATA

COORDINATED GLOBAL NORMS – THE WAYS AHEAD